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## IIPA Praises U.S. Government Action Suspending GSP Benefits to Ukraine and Imposing Possible Trade Sanctions Due to Ukraine's Failure to Combat Piracy

**Washington** — The International Intellectual Property Alliance (IIPA) is pleased by today's announcement by the U.S. Government that it will suspend General System of Preferences (GSP) benefits and impose possible trade sanctions. This action is necessary due to the Ukraine government's failure to take any of the necessary and promised steps to combat optical media piracy in Ukraine. We applaud Ambassador Zoellick for taking this action; he has worked on this matter since his first day in office. In fact, the U.S. government has worked closely with the copyright industries for the past several years, and in particular the recording industry, to try to bring an end to the rampant CD piracy production in Ukraine.

Eric Schwartz, Counsel to IIPA, noted that: "Today's action is the culmination of several years of unsuccessful efforts by the U.S. and European public and private sectors to get the government of Ukraine to take appropriate action against illegal production of materials in Ukraine. Unfortunately, to date, these efforts have not succeeded because of the failures by the government of Ukraine to adopt the proper legal reforms it pledged to adopt 15 months ago."

In June 2000, a very positive step was undertaken when the governments of Ukraine and the U.S. agreed to a Joint Action Plan – it was announced by Presidents Clinton and Kuchma in Kiev. That Plan set the right course for ending illegal optical media production in Ukraine. For several years, organized criminal optical media production in the region had been on the rise, swamping Central and Eastern European markets with illegal CDs, CD-ROMs, DVDs; Ukraine is the major producer of this material. Schwartz said that "unfortunately, the U.S. government's patience has run its course because Ukraine has failed to implement this Action Plan with appropriate legislation that could effectively stop this illegal piracy. By stopping this illegal production, Ukraine would not only benefit its own economy, but would also significantly improve the economic climate for domestic and foreign copyright industries throughout Eastern and Central Europe. The IIPA regrets that trade benefits must be withdrawn or that trade sanctions must be imposed; we would rather see Ukraine properly implement the Action Plan it pledged to adopt in June 2000 and we would rather be lauding the successful stoppage of piracy. That is not the case today, but we hope it will be in the near future."

## **Background: IIPA Activity in Ukraine**

In February 2000 and again in 2001, IIPA noted in its annual Special 301 report that Ukraine had, in the past several years, surpassed every other country in Central and Eastern Europe as the largest producer and exporter of illegal optical media discs. At that time, IIPA requested that US Trade Representative Charlene Barshefsky designate Ukraine as a Priority Foreign Country (PFC) under Special 301 provisions. That



decision was initially postponed until the Spring of 2001; the new administration concurred with the prior administration's action and designated Ukraine as a PFC in April 2001 when Ambassador Zoellick made his announcement. Hearings were held on the suspension of GSP benefits and the imposition of trade sanctions in accordance with U.S. trade law and the designation of a Priority Foreign Country. IIPA testified and submitted voluminous materials on the problem of piracy in Ukraine and in particular the failure to implement the Joint Action Plan to combat optical media piracy. In the hearings and in IIPA's February report we noted losses to the music industry alone were estimated at over \$200 million per year for the past two years. That is why, in the IIPA petition and in our testimony (in 2000, and again in 2001), Ukraine was urged to take immediate steps to stop this illegal production and export into other countries in compliance with its international obligations, including a Bilateral Trade Agreement with the United States and the Joint Action Plan. In addition to the Special 301 filing, in June 1999, IIPA also asked the U.S. government to suspend trade preferences for Ukraine under the General System of Preferences (GSP) program, until resolution of this problem. That petition was accepted the U.S. government on February 14, 2000 and public hearings were held on May 12, 2000, in addition to the hearings held in 2001.

With at least five known plants, Ukraine has the capability of producing over 70 million unauthorized CDs last year. In June 2000, Presidents Clinton and Kuchma agreed to a Joint Action Plan to combat this problem; the original implementation date for that plan was November 2000. That date slipped several times and this past June, when the Parliament of Ukraine failed to adopt the proper optical media regulations to suspend production at the five plants, and implement a legal regime for plant production, we requested that the U.S. government take action on our GSP petition and act appropriately with trade sanctions as well. IIPA praises the U.S. government for its action today. In addition, IIPA thanks the team of U.S. government officials, especially Ambassador Zoellick, former Ambassador Barshefsky, and the staff at USTR and in the other government agencies, who worked long and hard to try to close these plants and to engage the Ukrainian government in that effort.

## About the IIPA and the Impact of the U.S. Copyright Industries in the U.S. economy

The International Intellectual Property Alliance (IIPA) is a coalition of seven trade associations representing U.S. copyright-based industries in bilateral and multilateral efforts to open up foreign markets closed by piracy and other market access barriers. These member associations represent approximately 1,900 U.S. companies producing and distributing materials protected by copyright laws throughout the world — all types of computer software including business applications software and entertainment software (such as videogame CD's and cartridges, personal computer CDs and multimedia products); motion pictures, television programs, DVDs and home videocassettes; music, records, CDs, and audiocassettes; and textbooks, tradebooks, reference and professional publications and journals (in both electronic and print media).

According to <u>Copyright Industries in the U.S. Economy: The 2000 Report</u>, prepared for IIPA by Economists, Inc., the core copyright industries accounted for \$457.2 billion in value added to the U.S. economy, or approximately 4.9% of the Gross Domestic Product (GDP) in 1999 (the last year for which complete data is available). In the years since 1977, the core copyright industries share of GDP grew at an annual rate more than twice as fast as the remainder of the economy (7.2% vs. 3.1%). Employment in the core copyright industries more than doubled over the same time period to 4.3 million workers and grew nearly three times as fast as the annual rate of the economy as a whole (5.0% vs. 1.6%). In 1999, the U.S. copyright industries achieved foreign sales and exports of \$79.65 billion, a 15% gain from the prior year.